FIRST REGULAR SESSION SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 351

96TH GENERAL ASSEMBLY

Reported from the Committee on Health, Mental Health, Seniors and Families, March 31, 2011, with recommendation that the Senate Committee Substitute do pass.

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TERRY L. SPIELER, Secretary.

AN ACT

To repeal section 453.121, RSMo, and to enact in lieu thereof two new sections relating to adoption records.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Section 453.121, RSMo, is repealed and two new sections

- 2 enacted in lieu thereof, to be known as sections 453.121 and 453.123, to read as
- 3 follows:
 - 453.121. 1. As used in this section and section 453.123, unless the
- 2 context clearly indicates otherwise, the following terms mean:
- 3 (1) "Adopted adult", any adopted person who is eighteen years of age or
- 4 over;
- 5 (2) "Adopted child", any adopted person who is less than eighteen years
- 6 of age;
- 7 (3) "Adult sibling", any brother or sister of the whole or half blood who is
- 8 eighteen years of age or over;
- 9 (4) "Biological parent", the natural and biological mother or
- 10 father of the adopted child;
- 11 (5) "Identifying information", information which includes the name, date
- 12 of birth, place of birth and last known address of the biological parent;
- 13 (6) "Lineal descendant", a legal descendant of a person as defined
- 14 in section 472.010;
- 15 [(5)] (7) "Nonidentifying information", information concerning the
- 16 physical description, nationality, religious background and medical history of the
- 17 biological parent or sibling.

- 2. All papers, records, and information pertaining to an adoption whether part of any permanent record or file may be disclosed only in accordance with this section.
- 3. Nonidentifying information, if known, concerning undisclosed biological parents or siblings shall be furnished by the child-placing agency or the juvenile court to the adoptive parents, legal guardians [or], adopted adult or the adopted adult's lineal descendants if the adopted adult is deceased, upon written request therefor.
 - 4. For adoptions completed prior to August 28, 2011, an adopted adult, or the adopted adult's lineal descendants if the adopted adult is deceased, may make a written request to the circuit court having original jurisdiction of such adoption to secure and disclose information identifying the adopted adult's biological parents. If the biological parents have consented to the release of identifying information under subsection [11] 10 of this section, the court shall disclose such identifying information to the adopted adult or the adopted adult's lineal descendants if the adopted adult is deceased. If the biological parents have not consented to the release of identifying information under subsection [11] 10 of this section, the court shall, within ten days of receipt of the request, notify in writing [the adoptive parents of such petitioner and] the child-placing agency or juvenile court personnel having access to the information requested of the request by the adopted adult or the adopted adult's lineal descendants.
 - 5. Within three months after receiving notice of the request of the adopted adult, [the child-placing agency or juvenile court personnel shall notify the adoptive parents, if such adoptive parents are living and shall not make any attempt to notify the biological parents without prior written consent of such adoptive parents for adoptions instituted or completed prior to August 13, 1986, but may proceed if there is proof that the adoptive parents are deceased or incapacitated, as such term is defined in chapter 475. If the adoptive parents are living but are unwilling to give such written consent, the child-placing agency or the juvenile court personnel shall make a written report to the court stating that they were unable to notify the biological parent. If the adoptive parents are deceased or give written consent] or the adopted adult's lineal descendants, the child-placing agency or the juvenile court personnel shall make reasonable efforts to notify the biological parents of the request of the adopted adult or the adopted adult's lineal descendants. The child-placing agency or juvenile

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court personnel may charge actual costs to the adopted adult or the adopted 55 adult's lineal descendants for the cost of making such search. All communications under this subsection are confidential. For purposes of this 56 57 subsection, "notify" means a personal and confidential contact with the biological parent of the adopted adult, which initial contact shall [not be made by mail and 58 59 shall] be made by an employee of the child-placing agency which processed the 60 adoption, juvenile court personnel or some other licensed child-placing agency designated by the child-placing agency or juvenile court. Nothing in this section 61 62 shall be construed to permit the disclosure of communications privileged pursuant to section 491.060. At the end of three months, the child-placing agency or 63 juvenile court personnel shall file a report with the court stating that each 64 biological parent that was located was given the following information: 65

- 66 (1) The nature of the identifying information to which the agency has 67 access;
 - (2) The nature of any nonidentifying information requested;
- (3) The date of the request of the adopted adult or the adopted adult's
 lineal descendants;
- 71 (4) The right of the biological parent to file an affidavit with the court 72 stating that the identifying information should be disclosed;
- 73 (5) The effect of a failure of the biological parent to file an affidavit 74 stating that the identifying information should be disclosed.
 - 6. If the child-placing agency or juvenile court personnel reports to the court that it has been unable to notify the biological parent within three months, the identifying information shall not be disclosed to the adopted adult or the adopted adult's lineal descendants. Additional requests for the same or substantially the same information may not be made to the court within one year from the end of the three-month period during which the attempted notification was made, unless good cause is shown and leave of court is granted.
- 82 7. If, within three months, the child-placing agency or juvenile court personnel reports to the court that it has notified the biological parent pursuant 83 to subsection 5 of this section, the court shall receive the identifying information 84 85 from the child-placing agency. If an affidavit duly executed by a biological parent authorizing the release of information is filed with the court, the court shall 86 87 disclose the identifying information as to that biological parent to the adopted adult or the adopted adult's lineal descendants if the adopted adult is 88 deceased, provided that the other biological parent either: 89

- 90 (1) Is unknown;
- 91 (2) Is known but cannot be found and notified pursuant to section 5 of this 92 act;
- 93 (3) Is deceased; or

- 94 (4) Has filed with the court an affidavit authorizing release of identifying 95 information. If the biological parent fails or refuses to file an affidavit with the 96 court authorizing the release of identifying information, then the identifying 97 information shall not be released to the adopted adult. No additional request for 98 the same or substantially the same information may be made within three years 99 of the time the biological parent fails or refuses to file an affidavit authorizing the 100 release of identifying information.
 - 8. If the biological parent is deceased [but previously had filed an affidavit with the court stating that identifying information shall be disclosed, the information shall be forwarded to and released by the court to the adopted adult. If the biological parent is deceased and, at any time prior to his death, the biological parent did not file an affidavit with the court stating that the identifying information shall be disclosed, the adopted adult may petition the court for an order releasing the identifying information. The court shall grant the petition upon a finding that disclosure of the information is necessary for health-related purposes], the court shall disclose the identifying information as to that biological parent to the adopted adult or the adopted adult's lineal descendants if the adopted adult is deceased.
 - 9. Any adopted adult whose adoption was finalized in this state or whose biological parents had their parental rights terminated in this state may request the court to secure and disclose identifying information concerning an adult sibling [and upon a finding by the court that such information is necessary for urgent health-related purposes in the same manner as provided in this section]. Identifying information pertaining exclusively to the adult sibling, whether part of the permanent record of a file in the court or in an agency, shall be released only upon consent of that adult sibling.
 - 10. The central office of the children's division within the department of social services shall maintain a registry by which biological parents, adult siblings, and adoptive adults may indicate their desire to be contacted by each other. The division may request such identification for the registry as a party may possess to assure positive identifications. At the time of registry, a biological parent or adult sibling may consent in writing to the release of identifying

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126 information to an adopted adult. If such a consent has not been executed and the 127 division believes that a match has occurred on the registry between biological parents or adult siblings and an adopted adult, an employee of the division shall 128 129 make the confidential contact provided in subsection 5 of this section with the 130 biological parents or adult siblings and with the adopted adult. If the division 131 believes that a match has occurred on the registry between one biological parent 132 or adult sibling and an adopted adult, an employee of the division shall make the 133 confidential contact provided by subsection 5 of this section with the biological 134 parent or adult sibling. The division shall then attempt to make such confidential contact with the other biological parent, and shall proceed thereafter 135 136 to make such confidential contact with the adopted adult only if the division determines that the other biological parent meets one of the conditions specified 137 in subsection 7 of this section. The biological parent, adult sibling, or adopted 138 adult may refuse to go forward with any further contact between the parties when 139 140 contacted by the division.

11. The provisions of this section, except as provided in subsection 5 of this section governing the release of identifying and nonidentifying adoptive information apply to adoptions completed before and after August 13, 1986.

453.123. 1. Effective for all adoptions completed after August 28, 2011, an adopted adult, who is eighteen years of age, born in this state, and provides proof of identification, or the adopted adult's lineal descendants if the adopted adult is deceased, may obtain his or her identifying information from the juvenile court, unless the biological mother or biological father has objected as provided by subsection 2 of this section.

8 2. Prior to the entry of any decree of adoption, the biological parents shall be provided with a form by the juvenile court on which to express their desires regarding the confidentiality of their 10 identifying information. The biological mother or biological father may 11 signify an objection to the disclosure of their identifying information 12on the form provided by the juvenile court. The form shall be notarized 13 and then be filed with the juvenile court handling the adoption 14 proceedings. No decree of adoption shall be entered in this state until 15 the biological mother and biological father, unless he is unknown or 16 refuses to do so, have been afforded the opportunity to communicate 17 their individual desires as to the disclosure of their identifying

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3. (1) If the biological mother or biological father does not object 21to the disclosure of their identifying information at the time of the adoption pursuant to subsection 2 of this section, then an adopted adult who is at least eighteen years of age may obtain the identifying information concerning the biological parent who did not object pursuant to subsection 1 of this section.

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- (2) If the biological mother or biological father did object to disclosure of their identifying information at the time of the adoption pursuant to subsection 2 of this section, an adopted adult who is at least 18 years of age, born in this state, and providing proof of identification, or the adopted person's lineal descendants if the adopted person is deceased, may request the child-placing agency which processed the adoption, or the juvenile court personnel make reasonable efforts to notify the biological parent of the request of the adopted adult or the adopted adult's lineal descendants. The childplacing agency or the juvenile court may charge actual costs to the adopted adult or the adopted adult's lineal descendants for the cost of attempting to notify the biological mother and biological father. All communications under this section are confidential. For purposes of this subsection, "notify" means personal and confidential contact with the biological mother and biological father of the adopted adult, which initial contact shall be made by an employee of the child-placing agency which processed the adoption, juvenile court personnel or some other licensed child-placing agency designated the child-placing agency or the juvenile court. Nothing in this section shall be construed to permit the disclosure of communications privileged pursuant to section 491.060.
- (3) If, after being contacted by the child placing agency or the 47 juvenile court personnel, either the biological mother or biological 48 father consent to the release of their individual identifying 49 information, either the biological mother or biological father shall file 50an affidavit with the juvenile court giving their consent to the release 51of their individual identifying information. Upon receipt of such affidavit, the juvenile court shall order the release of the identifying 53information of the biological parent who signed the affidavit giving 54consent to the release of the identifying information to the adopted 55

adult, or the adopted adult's lineal descendants if the adopted adult is deceased.

- (4) If, after being contacted by the child placing agency, or the juvenile court personnel, either the biological mother or biological father do not give consent to the release of their individual identifying information, either the biological mother or biological father shall file an affidavit with the juvenile court objecting to the release of their individual identifying information and the identifying information shall not be released. The adopted adult or the adopted adult's lineal descendants if the adopted adult is deceased may request that the child placing agency, or the juvenile court personnel contact the biological mother or biological father again not less than three years after the date of his or her original request and not less that three years from the date of any future requests.
- (5) If the biological parent is deceased, the juvenile court shall release the identifying information of the deceased biological parent to the adopted adult or the adopted adult's lineal descendants if the adopted adult is deceased upon presentation to the court of proof the death of the biological parent.

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